

96TH CONGRESS 1ST SESSION

S. 1790

Entitled the "Privacy Protection Act of 1979".

IN THE SENATE OF THE UNITED STATES

September 21 (legislative day, June 21), 1979

Mr. Bayh (for himself and Mr. Baucus) introduced the following bill; which was read twice and referred to the Committee on the Judiciary

A BILL

Entitled the "Privacy Protection Act of 1979".

- Be it enacted by the Senate and House of Representatives of the United States of America in Congress assembled, That this Act may be cited as the "Privacy Protection Act of 4 1979".
- 5 TITLE I—FIRST AMENDMENT PRIVACY
- 6 PROTECTION
- 7 SEC. 101. (a) Notwithstanding any other law, it shall be
- 8 unlawful for a government officer or employee, in connection
- 9 with the investigation or prosecution of a criminal offense, to
- 10 search for or seize any work product materials possessed by a

person in connection with a purpose to disseminate to the public a newspaper, book, broadcast, or other similar form of public communication, in or affecting interstate or foreign commerce; but this provision shall not impair or affect the ability of any government officer or employee, pursuant to 5 otherwise applicable law, to search for or seize such materials, if— 7 (1) there is probable cause to believe that the 8 person possessing the materials has committed or is committing the criminal offense for which the materials 10 are sought: Provided, however, That a government offi-11 12 cer or employee may not search for or seize materials described in subsection 101(a) under the provisions of 13 14 this paragraph if the offense for which the materials are sought consists of the receipt, possession, commu-16 nication, or withholding of such materials or the infor-

mation contained therein (but such a search or seizure may be conducted under the provisions of this paragraph if the offense consists of the receipt, possession,

or communication of information relating to the nation-

21 al defense, classified information, or restricted data

22 under 18 U.S.C. 793, 18 U.S.C. 794, 18 U.S.C. 797,

18 U.S.C. 798, 42 U.S.C. 2274, 42 U.S.C. 2275, 42

24 U.S.C. 2277, or 50 U.S.C. 783); or

1	(2) there is reason to believe that the immediate
2	seizure of the materials is necessary to prevent the
3	death of or serious bodily injury to a human being.
4	(b) Notwithstanding any other law, it shall be unlawful
5	for a government officer or employee, in connection with the
6	investigation or prosecution of a criminal offense, to search
7	for or seize documentary materials, other than work product,
8	possessed by a person in connection with a purpose to dis-
9	seminate to the public a newspaper, book, broadcast, or other
10	similar form of public communication, in or affecting inter-
11	state or foreign commerce; but this provision shall not impair
12	or affect the ability of any government officer or employee,
13	pursuant to otherwise applicable law, to search for or seize
14	such materials, if—
15	(1) there is probable cause to believe that the
16	person possessing the materials has committed or is
17	committing the criminal offense for which the materials
18	are sought: Provided, however, That a government offi-
19	cer or employee may not search for or seize materials
20	described in subsection 101(b) under the provisions of
21	this paragraph if the offense for which the materials
22	are sought consists of the receipt, possession, commu-
23	nication, or withholding of such materials or the infor-
24	mation contained therein (but such a search or seizure

may be conducted under the provisions of this para-

1	graph if the offense consists of the receipt, possession,
2	or communication of information relating to the nation-
3	al defense, classified information, or restricted data
4	under 18 U.S.C. 793, 18 U.S.C. 794, 18 U.S.C. 797,
5	18 U.S.C. 798, 42 U.S.C. 2274, 42 U.S.C. 2275, 42
6	U.S.C. 2277, or 50 U.S.C. 783); or
7	(2) there is reason to believe that the immediate
8	seizure of the materials is necessary to prevent the
9	death of or serious bodily injury to a human being; or
10	(3) there is reason to believe that the giving of
11	notice pursuant to a subpena duces tecum would result
12	in the destruction, alteration, or concealment of the
13	materials; or
14	(4) the materials have not been produced in re-
15	sponse to a court order directing compliance with a
16	subpena duces tecum, and
17	(A) all appellate remedies have been ex-
18	hausted; or
19	(B) there is reason to believe that the delay
20	in an investigation or trial occasioned by further
21	proceedings relating to the subpena would threat-
22	en the interest of justice. In the event a search
23	warrant is sought pursuant to this subparagraph,
24	the person possessing the materials shall be af-
25	forded adequate opportunity to submit an affidavit

1	setting forth the basis for any contention that the
2	materials sought are not subject to seizure.
3	TITLE II—CONFIDENTIAL INFORMATION
4	PROTECTION
5	SEC. 201. (a) Notwithstanding any other law it shall be
6	unlawful for a governmental officer or employee, in connec-
7	tion with the investigation or prosecution of a criminal of-
8	fense, to search for or seize any documentary material or
9	work product that would be considered by the jurisdiction of
10	the person in possession of the materials to be privileged ma-
11	terial under that jurisdiction's statutory or case law. This
12	provision shall not impair or affect the ability of any govern-
13	mental officer or employee pursuant to otherwise applicable
14	law to search for or seize materials if-
15	(1) there is probable cause to believe that the
16	person possessing the materials has committed or is
17	committing the criminal offense for which the materials
18	are sought; or
19	(2) there is reason to believe that the immediate
20	seizure of the materials is necessary to prevent the
21	death of or serious bodily injury to a human being; or
22	(3) there is reason to believe that the giving of
23	notice pursuant to a subpena duces tecum would result
24	in the destruction, alteration, or concealment of materi-
25	als; or
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1	(4) the materials have not been produced in re-
2	sponse to a court order directing compliance with a
3	subpena duces tecum, and
4	(A) all appellate remedies have been ex-
5	hausted; or
6	(B) there is reason to believe that the delay
7	in an investigation or trial occasioned by further
8	proceedings relating to the subpena would threat
9	en the interests of justice. In the event a search
10	warrant is sought pursuant to this subparagraph
11	the person possessing the materials shall be af-
12	forded adequate opportunity to submit an affidavi
13	setting forth the basis for any contention that the
14	materials sought are not subject to seizure.
15	TITLE III—CITIZENS PRIVACY PROTECTION
16	SEC. 301. (a) Notwithstanding any other law, it shall be
17 ur	dawful for a government officer or employee, in connection
18 w	th the investigation or prosecution of a criminal offense, to
19 se	arch for or seize any documentary or work product materi-
20 al	s possessed by any person, but this provision shall not
21 in	pair or affect the ability of any government officer or em-
22 pl	oyee, pursuant to otherwise applicable law, to search for or
23 se	ize such materials, if—
24	(1) there is probable cause to believe that the
25	person possessing the materials has committed or is

1	committing the criminal offense for which the materials
2	are sought; or
3	(2) there is reason to believe that the immediate
4	seizure of the materials is necessary to prevent the
5	death of or serious bodily injury to a human being; or
6	(3) there is reason to believe that the giving of
7	notice pursuant to a subpena duces tecum would result
8	in the destruction, alteration, or concealment of the
9	materials; or
10	(4) the materials have not been produced in re-
11	sponse to a court order directing compliance with a
12	subpena duces tecum, and
13	(A) all appellate remedies have been ex-
14	hausted; or
15	(B) there is reason to believe that the delay
16	in an investigation or trial occasioned by further
17	proceedings relating to the subpena would threat-
18	en the interests of justice. In the event a search
19	warrant is sought pursuant to this subparagraph,
20	the person possessing the materials shall be af-
21	forded adequate opportunity to submit an affidavit
22	setting forth the basis for any contention that the
23	materials sought are not subject to seizure.

1	TITLE IV—REMEDIES, EXCEPTIONS, AND
2	DEFINITIONS
3	SEC. 401. This Act shall not impair or affect the ability
4	of a government officer or employee, pursuant to otherwise
5	applicable law, to conduct searches and seizures at the bor-
6	ders of or at international points of entry into the United
7	States in order to enforce the customs laws of the United
8	States.
9	SEC. 402. (a) A person aggrieved by a search for or
10	seizure of materials in violation of this Act shall have a civil
11	cause of action for damages for such search or seizure—
12	(1) against the United States, against a State
13	which has waived its sovereign immunity under the
14	Constitution to a claim for damages resulting from a
15	violation of this Act, or against any other governmen-
16	tal unit, all of which shall be liable for violations of
17	this Act by their officers or employees while acting
18	within the scope or under color of their office or em-
19	ployment; and
20	(2) against an officer or employee of a State who
21	has violated this Act while acting within the scope or
22	under color of his office or employment, if such State
23	has not waived its sovereign immunity as provided in
24	paragraph (1). It shall be a complete defense to a civil
25	action brought under this paragraph that the officer or

- 1 employee had a reasonable good faith belief in the law-
- 2 fulness of his conduct.
- 3 (b) The United States, a State, or any other governmen-
- 4 tal unit, liable for violations of this Act under paragraph
- 5 402(a)(1), may not assert as a defense to a claim arising
- 6 under this Act the immunity of the officer or employee whose
- 7 violation is complained of or his reasonable good faith belief
- 8 in the lawfulness of his conduct, except that such a defense
- 9 may be asserted if the violation complained of is that of a
- 10 judicial officer.
- 11 (c) The remedy provided by paragraph 402(a)(1) against
- 12 the United States, a State, or any other governmental unit is
- 13 exclusive of any other civil action or proceeding for conduct
- 14 constituting a violation of this Act, against the officer or em-
- 15 ployee whose violation gave rise to the claim, or against the
- 16 estate of such officer or employee.
- 17 (d) A person having a cause of action under this section
- 18 shall be entitled to recover actual damages but not less than
- 19 liquidated damages of \$1,000, such punitive damages as may
- 20 be warranted, and such resonable attorneys' fees and other
- 21 litigation costs reasonably incurred as the court, in its discre-
- 22 tion, may award: Provided, however, That the United States,
- 23 a State, or any other governmental unit shall not be liable for
- 24 interest prior to judgment.

- 1 (e) The Attorney General may settle a claim for dam-
- 2 ages brought against the United States under this section,
- 3 and shall promulgate regulations to provide for the com-
- 4 mencement of an administrative inquiry following a determi-
- 5 nation of a violation of this Act by an officer or employee of
- 6 the United States and for the imposition of administrative
- 7 sanctions against such officer or employee if warranted.
- 8 (f) The district courts shall have original jurisdiction of
- 9 all civil actions arising under this section.
- 10 Sec. 403. (a) "Documentary materials", as used in this
- 11 Act, means materials upon which information is recorded,
- 12 and includes, but is not limited to, written or printed materi-
- 13 als, photographs, tapes, videotapes, negatives, films, out-
- 14 takes, and interview files.
- 15 (b) "Work product", as used in this Act, means the
- 16 matter representing the work done by a person in possession
- 17 of such material, as if the work was done by an attorney in
- 18 the course of an attorney-client relationship, except such
- 19 work product as constitutes contraband or the fruits of instru-
- 20 mentalities of a crime. For the purposes of title I of this Act,
- 21 "work product" means any documentary materials created
- 22 by or for a person in connection with his plans, or the plans
- 23 of the person creating such materials to communicate to the
- 24 public.

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- 1 (c) "Any other governmental unit", as used in this Act,
- 2 includes the District of Columbia, the Commonwealth of
- 3 Puerto Rico, any territory or possession of the United States,
- 4 and any local government, unit of local government, or any
- 5 unit of State government.